

BILL NO. \_\_\_\_\_

ORDINANCE NO. \_\_\_\_\_

**AN ORDINANCE AMENDING THE KIRKSVILLE CITY CODE BY ADDING A NEW CHAPTER ENTITLED HUMAN RELATIONS, TO INCLUDE THE HUMAN RIGHTS COMMISSION, FAIR HOUSING CODE AND PUBLIC ACCOMMODATIONS; AND REPEALING SECTIONS 13-18 AND 13-19 OF THE CITY CODE REGARDING FAIR HOUSING, AND PLACING A NEW FAIR HOUSING CODE WITHIN THE NEW CHAPTER 10.**

BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF KIRKSVILLE, MISSOURI.

Section 1. That Sections 13-18 and 13-19 Fair Housing of the Code of Ordinances of the City of Kirksville, Missouri, be repealed, and replaced with a new section as a part of the new Chapter 10 – HUMAN RELATIONS.

Section 2. That a new Chapter, entitled HUMAN RELATIONS is established to be numbered as 10, to read as follows:

## **ARTICLE I. IN GENERAL**

### **ARTICLE II. HUMAN RIGHTS COMMISSION**

#### **Sec. 10-31 Created; composition; appointment, qualification of members.**

A Human Rights Commission "Commission" is hereby created and established which shall consist of nine (9) persons. The Commission members shall be residents of the City of Kirksville. Members, to the extent possible, broadly representative of ancestry, color, disability, economic status, gender, gender identity, marital status, national origin, race, religion and sexual orientation. The Commission shall be appointed by the City Council based upon their interest, and an expressed commitment. Commission members shall serve without compensation.

#### **Sec. 10-32. Purpose.**

The Commission shall review and advise the council on ways to:

- (a) Work to eliminate discrimination based on of ancestry, color, disability, economic status, gender, gender identity, marital status, national origin, race, religion and sexual orientation.
- (b) Develop tools necessary to establish the Commission as an active servant and leader that is a transparent service to the community, including periodic review of this enabling ordinance.
- (c) Promote responsiveness of government to concerns of all minority groups and others in the community that may be subject to bias or discrimination.
- (d) Provide an open and inviting forum for Kirksville residents who believe they are facing discriminatory practices or acts so that residents can share those experiences with the Commission for advice and counsel.

#### **Sec. 10-33. Terms of members; removal; vacancies.**

In the original appointment of members to the Commission one-third (1/3) of those appointed shall be appointed for a term of one (1) year; one-third (1/3) of those appointed shall be appointed for a term of two (2) years and one-third (1/3) of those appointed shall be appointed for a term of three (3) years; and thereafter all appointments shall be for a three (3) year term. The council may remove any member of the Commission at any time without cause.

A member's absence may be excused by the Chair or the Vice-Chair in the absence of the Chair upon request provided such request is made prior to the meeting. Any member who is

absent, without being excused from three (3) consecutive meetings or 25% of the regular meetings within a calendar year shall be considered to have resigned. Such resignation shall be presented in writing as a recommendation to the City Council by the Chair through the City Clerk.

Each member of the Commission shall serve until a successor is duly qualified and appointed. In the event of the death, resignation, or removal of any member, a successor shall be appointed to serve the unexpired term for which such member had been appointed.

**Sec. 10-34. Organization.**

The officers of the Commission shall consist of a Chairperson and a Vice-Chairperson who shall be elected by the members of the commission. Such officers shall serve in their respective offices for a term of one year, or until their successors shall be elected, unless re-elected to such office.

**Sec. 10-35. Rules of procedure; meetings; records.**

(a) The Commission shall make such rules and regulations as it deems necessary for the conduct of its affairs. Such rules and any subsequent amendments shall be filed with the City Clerk and subject to Council approval.

(b) The Commission shall meet initially on a monthly basis and at least quarterly at a fixed time, place and day of the week. Special meetings may be called by the Chairperson. Notice of all meetings shall be posted in accordance with State Sunshine Law.

(c) All meetings shall essentially be conducted in conformity with Robert's Rules of Order.

(d) The Commission shall keep a complete record of its activities and a journal of all of its meetings and proceedings in accordance with the State Sunshine Law.

**Sec. 10-36. Powers and duties generally.**

The Commission shall have the powers and duties to:

(a) Provide a forum for individuals who believe they have been victims of discrimination.

(b) Gather and maintain a list of referral agencies and organizations best capable of providing assistance for the purpose of aggressively obtaining a resolution of the issue.

(c) Advise the City Council on human rights issues.

(d) Recommend that staff create new process(es) for placing matters of concern or service requests before the Commission and other areas of city government, which shall be periodically evaluated for effectiveness.

(e) Accept comments and concerns of citizens given at Commission meetings.

(f) To present, upon request, informational programs and literature on human rights to schools, businesses, and other organizations.

(g) To develop a strategic plan for accomplishing the goals and responsibilities outlined in this ordinance, to be re-evaluated every three (3) years.

(h) To prepare and publish a written annual report describing the activities of the prior twelve (12) months by December 31 of each year.

(i) To recommend the creation, expansion and/or focus on specific Kirksville Police programs and joint programs administered by the Kirksville Police and specified community members.

**Sec. 10-37. Administration and Assistance by the city attorney.**

The City, through the office of the City Manager, shall assign clerical help as shall be necessary

for the fulfillment of the requirements of this ordinance. The city attorney shall render such legal services as shall be necessary.

**Sec. 10-38. Definitions.**

(a) Definitions. For the purpose of this chapter, the following terms, phrases, words and their derivations shall have the meaning given herein, unless the context otherwise indicates:

Aggrieved person. Includes any person who claims to be a victim of discriminatory practices.

Chairman shall mean the chairman of the commission.

Code shall mean this chapter.

Commission shall mean the Human Rights Commission of the City of Kirksville, Missouri.

Disability. A physical or mental impairment which substantially limits one or more of a person's major life activities, being regarded as having such an impairment, or a record of having such an impairment, which with or without reasonable accommodation does not interfere with performing the job, utilizing the place of public accommodation, or occupying the dwelling in question. However, a person may be considered to have a disability if that person:

(1) Has successfully completed a supervised drug rehabilitation program and is no longer engaging in the illegal use of, and is not currently addicted to, a controlled substance or has otherwise been rehabilitated successfully and is no longer engaging in such use and is not currently addicted;

(2) Is participating in a supervised rehabilitation program and is no longer engaging in illegal use of controlled substances; or

(3) Is erroneously regarded as currently illegally using, or being addicted to, a controlled substance.

Discriminate. Means distinctions in treatment because of ancestry, color, disability, economic status, gender, gender identity, marital status, national origin, race, religion and sexual orientation of any person. Discriminatory housing practice shall mean an act that is unlawful under section 10-59.

Dwelling shall mean any building, structure, or portion thereof located within the city, which is occupied as, or designed or intended for occupancy as, a residence by one (1) or more families, and any vacant land which is offered for sale or lease for the construction or location thereon of any such building, structure, or portion thereof.

Family includes a single individual.

Gender identity shall mean the gender-related identity, appearance, mannerisms or other gender-related characteristics of an individual, with or without regard to the individual's designated sex at birth. Handicap means a physical or mental impairment resulting in a disability unrelated to a person's ability to acquire, rent or maintain property.

Person. Includes one (1) or more individuals, corporations, partnerships, associations, labor organizations, legal representatives, mutual companies, joint-stock companies, trusts, unincorporated organizations, trustees, trustees in bankruptcy, receivers, and fiduciaries.

Protected category. Ancestry, color, disability, economic status, gender, gender identity, marital status, national origin, race, religion and sexual orientation.

Sexual Orientation shall mean an individual's real or perceived heterosexuality, homosexuality or bisexuality.

**ARTICLE III. DISCRIMINATORY PRACTICES**

**Sec. 10-41. – Employment**

It shall be unlawful:

(1) For an employer, because of any individual's protected category:

a. To fail or refuse to hire or to discharge any individual, or otherwise to discriminate against any individual with respect to the individual's compensation, terms, conditions, or privileges of employment.

b. To limit, segregate or classify employees in any way which would deprive or tend to deprive any individual of employment opportunities or otherwise adversely affect the individual's status as an employee.

(2) For a labor organization, because of any individual's protected category:

a. To exclude or to expel such individual from its membership or to discriminate in any manner against any of its members or against any employer or any individual employed by an employer.

b. To limit, segregate or classify its membership, or to classify or fail or refuse to refer for employment any individual in any manner which would deprive or tend to deprive any individual of employment opportunities, or would limit such opportunities or otherwise adversely affect such individual's status as an employee or as an applicant for employment.

(3) For any employer, labor organization, or joint labor-management committee controlling apprenticeship or other training or retraining, including on-the-job training programs, to discriminate against any individual in admission to, or employment in, any program established to provide apprenticeship or other training or retraining.

(4) Because of any individual's protected category:

a. For any employer or employment agency to print or circulate or cause to be printed or circulated, any statement, advertisement or publication, or to use any form of application for employment or to make any inquiry in connection with prospective employment, which expresses, directly or indirectly, any limitation, specification or discrimination, unless based upon a bona fide occupational qualification.

b. For an employment agency to fail or refuse to refer for employment, or otherwise to discriminate against, or to classify or refer for employment, any individual.

(5) For any employer, labor organization or employment agency to discharge, expel or otherwise discriminate against any individual because such individual has opposed any act, practice or course of conduct made unlawful by, or filed a complaint, testified, or assisted in, any proceeding under this Chapter.

(6) For any person, whether an employer or employee or not, to aid, abet, incite, compel or coerce the doing of any of the acts made unlawful by this Chapter, or to attempt to do so.

(a) Notwithstanding any other provision of this Chapter, it shall not be unlawful for an employer to apply different standards of compensation, or different terms, conditions or privileges of employment pursuant to a bona fide seniority or merit system, or a system which measures earnings by quantity or quality of production or to employees in different locations; provided, that such differences or such systems are not the result of an intention or design to discriminate, and are not used to discriminate, because of any individual's protected category; nor shall it be unlawful for an employer to give and to act upon the results of any professionally developed ability test, provided that such test, its administration, or action upon the results thereof, is not designed, intended or used to discriminate because of any protected category.

(b) Nothing contained herein shall be interpreted to require any employer, employment agency, labor organization, or joint labor-management committee subject to this Chapter to grant preferential treatment to any individual or to any group because of such individual's or group's protected category on account of an imbalance which may exist with respect to the total number or percentage of individuals of any protected category employed by any employer,

referred to or classified for employment by any employment agency or labor organization, admitted to membership or classified by any labor organization, or admitted to or employed in any apprenticeship or other training program, in comparison with the total number or percentage of individuals of such protected category in the city, or in the available work force in the city.

(c) Notwithstanding any other provision of this Chapter, it shall not be unlawful because of sex to differentiate in employment compensation, terms, conditions or privileges of employment between male and female employees if such differences are otherwise required or expressly permitted by the laws of the state, or by the provisions of Section 703 of the Federal Civil Rights Act of 1964, as amended, or by the provisions of section 6(d) of the Federal Fair Labor Standards Act of 1938, as amended; nor shall it be unlawful because of sex for an employer, pursuant to a pension, retirement, profit sharing, welfare or death benefit plan, to provide for the retirement of female employees at a younger age than male employees or to provide differences in annuity, death and survivors benefits between widows and widowers of employees.

(d) Notwithstanding any other provisions of this Chapter, it shall not be unlawful for any church or religious school or religious day care center to consider sexual orientation or gender identity in any hiring or employment action.

### **Sec. 10-59. - Fair housing.**

The city council hereby declares it to be the public policy of the city to eliminate discrimination and safeguard the right of any person to sell, purchase, lease, rent or obtain real property without regard to ancestry, color, disability, economic status, gender, gender identity, marital status, national origin, race, religion and sexual orientation. This article shall be deemed an exercise of the police powers of the city for protection of the public welfare, prosperity, health and peace of the citizens of Kirksville.

(1) *Discriminatory practices.* It shall be a discriminatory practice and a violation of this article for any person to:

a. Refuse to sell or rent after the making of the bona fide offer, or refuse to negotiate for the sale or rental of, or otherwise make unavailable or deny a dwelling to any person because of ancestry, color, disability,

economic status, gender, gender identity, marital status, national origin, race, religion and sexual orientation of any person.

b. Discriminate against any person in the terms, conditions, or privileges of sale or rental of a dwelling, or in the provision of services or facilities in connection therewith, because of ancestry, color, disability, economic status, gender, gender identity, marital status, national origin, race, religion and sexual orientation.

c. Make, print, or publish, or cause to be made, printed or published, any notice, statement or advertisement, with respect to the sale or rental of a dwelling that indicates any preference, limitation, or discrimination based on ancestry, color, disability, economic status, gender, gender identity, marital status, national origin, race, religion and sexual orientation or an intention to make any such preference, limitation, or discrimination.

d. Represent to any person because of ancestry, color, disability, economic status, gender, gender identity, marital status, national origin, race, religion and sexual orientation that any dwelling is not available for inspection, sale, or rental when such dwelling is in fact so available.

e. For profit, to induce or attempt to induce, any person to sell or rent any dwelling by representations regarding the entry or prospective entry into the neighborhood of a person or persons of a particular ancestry, color, disability, economic status, gender, gender identity,

marital status, national origin, race, religion and sexual orientation.

f. Bars discrimination in the sale or rental of dwellings on the basis of a handicap, and requires the design and construction of new multifamily with four (4) or more units to meet certain federal adaptability and accessibility requirements.

g. Bars discrimination in the sale or rental of housing because a family has children, but exempts certain types of buildings that house older persons, e.g., section 202 Housing.

(2) *Discrimination in the financing of a house.* It shall be unlawful for any bank, building and loan association, insurance company or other corporation, association, firm or enterprise whose business consists in whole or in part in the making of commercial real estate loans, to deny a loan to a person applying therefore for the purpose of purchasing, constructing, repairing, or maintaining a dwelling, or to discriminate against a person in the fixing of the amount or conditions of such loan, because of the ancestry, color, disability, economic status, gender, gender identity, marital status, national origin, race, religion and sexual orientation of such person or of any person associated with such person in connection with such financing.

(3) *Exemptions.* The provisions of this chapter, and particularly [section 10-90](#) hereof, shall not apply to the following:

a. A rental or leasing of a dwelling unit in a building which contains housing accommodations for not more than two (2) families living independently of each other, if the owner or members of the family reside in such a dwelling unit.

b. A rental or leasing to less than five (5) persons living in a dwelling unit by the owner, if the owner or members of the family reside therein.

c. Any single-family house sold or rented by an owner, provided that such house is sold or rented:

1. Without the use of sales or rental facilities or services of real estate brokers, agents, salesmen, or persons in the business of selling or renting dwellings; and

2. Without the publication, posting or mailing of any advertisement in violation of [10-59\(1\)\(c\)](#) of this chapter; provided, however, that nothing in this provision shall prohibit the use of attorneys, escrow agents, abstractors, title companies, and other such professional assistance as is necessary to perfect or transfer the title, and that any such private individual owner does not own any interest in, nor is there owned or reserved on the person's behalf, under any express or voluntary agreement, title to or any right to all or a portion of the proceeds from the sale or rental of more than three (3) such single-family houses at any one (1) time.

d. For the purposes of [section 10-59\(3\)c.](#) a person shall be in the business of selling or renting dwellings if:

1. The person has, within the preceding twelve (12) months, participated as principal in three (3) or more transactions involving the sale or rental of any dwelling or any interest therein; or  
The person has, within the preceding twelve (12) months, participated as agent, other than in the sale of the person's own personal residence, in providing sales or rental facilities or sales or rental services in two (2) or more transactions involving the sale or rental of any dwelling or any interest therein; or

2. The person is the owner of any dwelling designed or intended for occupancy by, or occupied by, five (5) or more families.

## ARTICLE IV. PUBLIC ACCOMMODATIONS

### Sec. 10-70. Discrimination in Public Accommodations Prohibited.

(a) All persons within the City of Kirksville are free and equal and shall be entitled to the

following equal use and enjoyment within the City at any place of public accommodation without discrimination or segregation on account of ancestry, color, disability, economic status, gender, gender identity, marital status, national origin, race, religion and sexual orientation.

(b) It is an unlawful discriminatory practice for any person, directly or indirectly, to refuse, withhold from or deny any other person or attempt to refuse, withhold from or deny any other person any of the accommodations, advantages, facilities, services, or privileges made available in any place of public accommodation as defined in § 213.010, R.S.Mo., or segregate or discriminate against any such person and the use thereof on the grounds of ancestry, color, disability, economic status, gender, gender identity, marital status, national origin, race, religion and sexual orientation.

(c) The provisions of this Section shall not apply to a private club, place of accommodation owned by or operated on behalf of a religious corporation, association or society or other establishment which is not in fact open to the public, unless the facilities of such establishments are made available to the customers or patrons of a place of public accommodation as defined in § 213.010, R.S.Mo.

## **ARTICLE V. ADMINISTRATION**

### **10.80. Administration.**

a. There is hereby created a compliance officer who shall be appointed by the city manager of the city.

b. Every complaint of a violation of this chapter shall be referred to the compliance officer. The compliance officer shall forthwith notify the person against whom the complaint is made. The identity of the aggrieved person shall be made known to the person against whom the complaint is made at the time. If the compliance officer, after investigation, finds there is no merit to the complaint, the same shall be dismissed. If the fair housing officer finds that there is merit in the complaint, in their opinion, then and in that event, the fair housing officer will endeavor to eliminate the alleged discriminatory practice by conference and conciliation.

c. If the compliance officer is unable to eliminate the alleged discriminatory practice by a conference and conciliation, then and in that event, the compliance officer shall forward said complaint to the human rights commission for handling. The human rights commission shall consist of all the members of the human rights commission.

d. If the commission is unable to eliminate the alleged discriminatory practice by a conference and conciliation, then and in that event, the human rights commission shall forward said complaint to the city attorney for handling. The final determination of whether or not to prosecute on said complaint shall be left to the city attorney.

## **ARTICLE VI. ENFORCEMENT**

### **Sec. 10-90. - Enforcement.**

(a) Any person convicted of a violation of this chapter shall be punished by a fine of not more than five hundred dollars (\$500.00) or by confinement in the city jail for not more than ninety (90) days, or by both such fine and imprisonment.

(b) The city attorney, instead of filing a complaint in municipal court of said city, may, as an alternative remedy, seek to have the alleged discriminatory practices abated by an action for an injunction to be maintained in the appropriate circuit court of the State of Missouri.

Section 3. This ordinance shall become effective upon its passage.

Section 4. The provisions of this ordinance shall become effective on August 12, 2013 and be

included and incorporated in the Code of Ordinances of the City of Kirksville, Missouri, as an addition or amendment thereto, and shall be appropriately re-numbered to conform to the uniform numbering system of the Code.

Passed by the City Council and signed by the Mayor of this \_\_\_\_\_ day of \_\_\_\_\_, 2013.

\_\_\_\_\_  
Richard L. Detweiler, Mayor

ATTEST:

\_\_\_\_\_  
Vickie Brumbaugh, City Clerk